

**Proposed Decision to be taken by the
Deputy Leader
on or after 26 September 2014**

**Grant Contribution to
Peer Led Residential Recovery Housing Facility**

Recommendations

That:

1. £155,000 of ring-fenced Public Health England capital grant for drug and alcohol recovery is added to the capital programme for Localities and Community Safety
2. A capital grant of £155,000 is paid to ESH Works Ltd for the Warwickshire Peer Led Residential Recovery Housing

1.0 Key Issues

- 1.1 There are currently no residential clean houses, detox units or rehabilitation facilities in Warwickshire. This facility will help the cost effectiveness of Warwickshire's treatment services by reducing the number of out of county placements and dovetails with the existing community treatment.
- 1.2 The current government initiative to address addiction in the UK is to move away from the ever increasing and costly substitute medication approach, 'maintenance', and move clients towards 'recovery' using peer led support from people who have recovered from their addiction.
- 1.3 As part of this initiative Public Health England is actively supporting peer led recovery including the building of recovery communities. ESH Works already provide ongoing peer led support for individuals. An integral part of this service initiative in Warwickshire is the provision of a clean house including peer led mentoring support.
- 1.4 An individual's sustained recovery depends on building 'recovery capital'; this includes self-esteem, social skills, physical and mental health. Gaining employment and contributing again to society is essential in helping to re-build self-esteem.
- 1.5 The initiative at the heart of our clean house proposal is to assist and support clients to establish their own business. We will identify skills and realistic aspirations in a safe and monitored environment and where feasible we will support and guide clients through the process to establish their own small businesses, either self-employed or by establishing CICs/social enterprises.

1.6 The grant will greatly assist the purchase of Warwickshire's first dry-house. A smaller grant has already been awarded to ESH Works Ltd by HSBC, with these grants being augmented by a mortgage to enable purchase of the property.

2.0 Funding

2.1 Warwickshire County Council supported ESH works in their submission of a bid for ring fenced capital funding from Public Health England (PHE) for Warwickshire Peer led recovery Housing.

2.2 This bid was successful and £155,000 of capital funding has been paid to WCC as sponsor of the project, with the caveat that this is passed on to ESH Works Ltd.

2.3 WCC will transfer funding to ESH Works Ltd in the form of a grant. Monitoring of associated activity will be undertaken by Commissioners as part of regular contract performance reviews.

3.0 Proposal

3.1 A Capital Grant of £155,000 is paid to ESH Works Ltd to enable the purchase of a peer led dry house. Residential Recovery Housing Project as outlined in the Grant Agreement between Public Health England and Warwickshire County Council.

3.2 Activity to purchase the property and its subsequent use will be monitored by drug and alcohol service commissioners and reported through the Drugs & Alcohol Management group (DAMG)

4.0 Background Papers

4.1 None

| | Name | Contact Information |
|--------------------|---------------------------------|--|
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| Head of Service | Phil Evans | philevans@warwickshire.gov.uk |
| Strategic Director | Monica Fogarty | monicfogarty@warwickshire.gov.uk |
| Portfolio Holder | Alan Cockburn, Deputy Leader | alancockburn@warwickshire.gov.uk |

Appendices

1. Grant Agreement (including Project Summary) between Public Health England and Warwickshire County Council
2. Notification of Capital Grant funding from Public Health England

DATED

13th March 2014

GRANT AGREEMENT

between

PUBLIC HEALTH ENGLAND

and

WARWICKSHIRE COUNTY COUNCIL

THIS Agreement is dated 13 March 2014

PARTIES

- (1) PUBLIC HEALTH ENGLAND, an executive agency of the Department of Health, whose principal address is at Wellington House, 133-155 Waterloo Road, London SE1 8UG (**PHE**).
- (2) Warwickshire County Council, Local Authority whose principal address Office of the. PO Box 43, Barrack Street, Warwick **CV34 4SX (Recipient)**

PROJECT TITLE: ESH Works Peer led residential recovery housing

PROJECT SUMMARY

The project will establish and manage peer led zero tolerance residential Recovery clean house in Warwickshire.

The issue that clients face when they get to this level of addiction is that they have normally lost their accommodation and their only option is to be placed in a hostel or supported accommodation which are not clean environments and where there are constant opportunities for relapse.

We need to provide a safe 'clean' environment supported by peers to assist clients in their sustained recovery. See the financial benefits of sustained recovery in the attached document 'ESH Works - Warwickshire Addiction Support VFM Summary'

There are currently no residential clean houses, detox units or rehabilitation facilities in Warwickshire. The project will provide local, low cost, peer supported, clean houses as an alternative to residential rehabilitation. See Section 4 which covers consultation, need and provision in more detail.

We have requested £155,000 of capital investment to assist in the purchase of a residential property which would be the first of a series of clean recovery houses in Warwickshire and would be used to support clients into sustained recovery.

On assumption that we obtain this PHE capital investment for the first property ESH Works will obtain additional external funding via a mortgage or business loan to complete the first property purchase. See also the matching funding section below for more detail.

The first clean house will be in the south of the county close to our current mutual support location and the main service provider location in Leamington Spa where some of the planned day programme activities will be delivered. However, if there was additional PHE capital funding available then ESH Works could quickly extend the initial provision with a second residential property in the north of the county close to our recovery location and the main service provider's location in Nuneaton. With similar PHE capital funding ESH Works will commit to obtain a further mortgage to complete the second property purchase. The properties will be four bedroom accommodations over two floors to ensure they do not

fall into the House of Multiple Occupation (HMO) criteria (which would be 5 bedrooms/3 floors). There would therefore be no planning permission required and the use of the property would simply be shared supported accommodation with no CQC registration required for the property or the service provided.

The four bedroom model of accommodation works for the clients in terms of solid mutual support with clients at various stages sharing their recovery. Also with 3 or 4 residents in the property it minimises the potential for collusion in terms of drinking and drug use. Four residents in a property is also a more effective use of support staff resources. Both geographic locations have an equal need for this type of residential facility. However, we have chosen to start the project in Leamington Spa as it is our main administrative base and it would make practical sense to support the initial project from this location. We are Warwickshire's peer led service user involvement and mutual support organisation and are ideally positioned to manage the project working closely with the main service provider. We've been established in Warwickshire supporting clients and their families for over four years. We have direct links with all the mutual support and fellowship organisations AA/NA/CA etc. who run meetings from our locations and are fully aware and supportive of our plans for the properties. Our external support connections and the integration of the education with the main service provider day programmes along with our own mutual support groups will be an integral part of the programme of recovery that we will offer from the residential clean houses.

Our plan for these residential clean houses has been pending for several months due to the lack of available capital funding. The problem we have faced as a non-profit social enterprise organisation is obtaining the initial capital investment.

There is no issue with ongoing staffing and operational costs, we have a sustainable revenue stream secured.

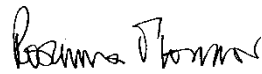
VALUE OF GRANT: £155,000.00

TYPE OF GRANT: Capital

Grant Conditions

1. Grant paid to a local authority under this determination may be used only for the purposes that a capital receipt may be used for in accordance with regulations made under Section 11 of the Local Government Act 2003.
2. The Chief Executive and Chief Internal Auditor of the recipient authority are required to sign and return to the team leader of the Drug and Alcohol Division of the Health and Wellbeing Directorate a declaration to be received no later than 30/04/2014 (or 30 days after any subsequent payment period thereafter), in the following terms:
 - a. “To the best of our knowledge and belief, and having carried out appropriate investigations and checks, in our opinion, in all significant respects, the conditions attached to the Capital Funding to Support Drug and Alcohol Recovery Centres Grant Determination [No 31/2231](#) have been complied with.”
3. If an authority fails to comply with any of the conditions and requirements of paragraphs 1 and 2, the Secretary of State may:
 - a. Reduce, suspend or withhold grant; or
 - b. By notification in writing to the authority, require the repayment of the whole or any part of the grant.
4. Any sum notified by the Secretary of State under paragraph 3(b) shall immediately become repayable to the Minister

Signed by PUBLIC HEALTH ENGLAND,
an executive agency of the Department of
Health

A handwritten signature in black ink, appearing to read "Emma Thomas".

Authorised Signatory

Signed by Recipient

.....

Authorised Signatory



Public Health
England

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West Midlands Centre
5 St Philip's Place
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T +44 (0)121 214 9109
www.gov.uk/phe

14th March 2014

Mr Will Johnston
Joint Commissioning Manager Substance Misuse
Warwickshire County Council

Dear Will

Re: Public Health England capital funding for drug and alcohol recovery 13-14

I am pleased to inform you that you have been successful in securing £155,000.00 capital funding following your recent expression of interest to the PHE Centre team. This funding is for Warwickshire Peer Led Residential Recovery Houses.

This investment supports the government's significant interest in drug and alcohol recovery and follows allocations by the National Treatment Agency to the substance misuse sector in previous years.

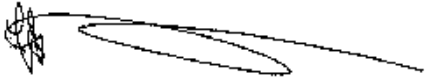
There was a substantial level of interest, with over 200 bids submitted and, as in previous years, this interest significantly exceeded the £10m that was available nationally. It was hugely encouraging to see the level of enthusiasm from within the sector in making significant improvements to recovery services in England.

PHE would like to apologise for the late notification of funding. As a result of the delay, local authorities that are planning to close their end of year accounts early are requested to accrue the grant to this year's accounts on receipt of this letter. PHE finance will ensure that the payment is made before the year end.

Please return the grant agreement no later than **Friday 21st March** in order for payments to be made. Completed forms should be sent directly to PHE.grants@PHE.gov.uk. **Please could you confirm bank details in the covering email to finance.** Please notify Mark Atkinson in PHE finance on 01980 616797 if there are any problems anticipated in meeting the deadline.

The PHE Centre team look forward to working with you during the year to support you in your delivery against the planned developments. Assurance will be light touch at the 6 and 12 month stages and PHE would be grateful for your on-going commitment to ensuring that the projects are delivered on time by the end of March 2015.

Yours sincerely



Hayden Duncan
Alcohol and Drugs Manager



Dr Sue Ibbotson, Centre Director
Public Health England West Midlands

cc Dr John Linnane, Director of Public Health, Mr John Betts, Director of Finance
Mr Paul Urmston, ESH Works